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BEFORE THE DU PAGE COUNTY  
ZONING BOARD OF APPEALS

To consider proposed Text Amendments)  
To the DuPage County Zoning Ordinance) T-3-24

December 10, 2024  
6:00 p.m.

PROCEEDINGS HAD and testimony  
taken before the DU PAGE COUNTY ZONING BOARD  
OF APPEALS, taken at the DuPage County  
Administration Building, 421 North County Farm  
Road, Wheaton, Illinois, before LINDA M.  
CIOSEK, C.S.R. a Notary Public qualified and  
commissioned for the State of Illinois.

BOARD MEMBERS PRESENT:

- MR. ROBERT KARTHOLL, Chairman.
- MR. DENNIS MORAN, Commissioner.
- MR. BARRY KETTER, Commissioner.
- MR. JACK MURPHY, Commissioner.
- MR. CARL SCHULTZ, Commissioner.
- MR. JIM JAROG, Commissioner.
- MR. ZAIN RAHMAN, Commissioner via Zoom.

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| <p style="text-align: right;">Page 2</p> <p>1 ALSO PRESENT:<br/> 2 MS. JESSICA INFELISE DATZMAN, Planning<br/> 3 &amp; Zoning.<br/> 4 MR. PAUL HOSS, Planning &amp; Zoning.<br/> 5 MR. PAUL LAURICELLA, Planning &amp;<br/> 6 Zoning.<br/> 7<br/> 8<br/> 9<br/> 10<br/> 11<br/> 12<br/> 13<br/> 14<br/> 15<br/> 16<br/> 17<br/> 18<br/> 19<br/> 20<br/> 21<br/> 22<br/> 23<br/> 24</p> | <p style="text-align: right;">Page 4</p> <p>1 CHAIRMAN KARTHOLL: Let's come to<br/> 2 order, please. Rather than a roll call,<br/> 3 formal roll call vote, I'll indicate that all<br/> 4 of the members of the Board are present in<br/> 5 person with the exception of Mr. Rahman. So I<br/> 6 understand that he's traveling on business, so<br/> 7 we need a motion and a vote to permit him to<br/> 8 attend by Zoom.<br/> 9 Can I have such a motion?<br/> 10 COMMISSIONER KETTER: I'll move.<br/> 11 CHAIRMAN KARTHOLL: Mr. Ketter makes<br/> 12 the motion, Mr. Moran seconds the motion. Is<br/> 13 there any discussion on the motion?<br/> 14 (No response.)<br/> 15 CHAIRMAN KARTHOLL: All in favor of the<br/> 16 motion, please signify by saying aye.<br/> 17 (Whereupon, all members<br/> 18 responded aye.)<br/> 19 CHAIRMAN KARTHOLL: Any opposed?<br/> 20 (No response.)<br/> 21 CHAIRMAN KARTHOLL: The motion carries.<br/> 22 Welcome to the meeting, Zain.<br/> 23 I will indicate I<br/> 24 understand there's no public comment to be</p> |
| <p style="text-align: right;">Page 3</p> <p>1 INDEX<br/> 2 Page No.<br/> 3<br/> 4 Petitioner's Exhibit 1 8<br/> 5 Petitioner's Group Exhibit 2 8<br/> 6 Petitioner's Exhibit 3 8<br/> 7 Petitioner's Group Exhibit 4 8<br/> 8<br/> 9<br/> 10<br/> 11<br/> 12<br/> 13<br/> 14<br/> 15<br/> 16<br/> 17<br/> 18<br/> 19<br/> 20<br/> 21<br/> 22<br/> 23<br/> 24</p>                       | <p style="text-align: right;">Page 5</p> <p>1 approved and that we have no minutes to<br/> 2 discuss, so I'll turn to the public hearing<br/> 3 for Text Amendment 24 -- I'm sorry, T-3-24.<br/> 4 That is a -- well, I'll just call on Mr. Hoss<br/> 5 to be sworn in and introduce the text<br/> 6 amendment.<br/> 7 (Whereupon, the oath was<br/> 8 duly administered by the<br/> 9 Notary.)<br/> 10 CHAIRMAN KARTHOLL: Well, before you<br/> 11 start, Paul, I should indicate that there are<br/> 12 -- that the text amendment has been sent to<br/> 13 all of the various communities within DuPage<br/> 14 township. Addison Township has filed an<br/> 15 objection and we have a letter to support that<br/> 16 objection. No comments received from the<br/> 17 other entities.<br/> 18 So with that, go right<br/> 19 ahead.<br/> 20 MR. HOSS: Paul Hoss, H-o-s-s, I'm the<br/> 21 Planning and Zoning Administration Coordinator<br/> 22 for DuPage County Building and Zoning<br/> 23 Department:<br/> 24 I have four exhibits to</p>               |

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1 present tonight. We have included those four  
 2 exhibits in your packet. The first exhibit is  
 3 the T-3-24 Text Amendment Public Hearing  
 4 Notice that includes the proposed text that we  
 5 would like to amend the Zoning Ordinance with.  
 6         The second group is -- the  
 7 second exhibit is a group exhibit. It is  
 8 entitled T-3-24 Text Amendments and it is a  
 9 map of every township in the county which  
 10 you'll see in the legend indicates where the  
 11 principal arterial roads are located, which is  
 12 one of the bases for the proposed text  
 13 amendments tonight.  
 14         Also there is an area that  
 15 is zoned R-3 or R-4 in those zoning districts,  
 16 and those are color coordinated. And in those  
 17 R-3 and R-4 zoning districts, it's a little  
 18 difficult to see, but I do apologize, but our  
 19 staff member Paul Lauricella did a great job I  
 20 think detailing this. Anything that is  
 21 outlined in red is a candidate property.  
 22         And then the last item in  
 23 the legend is the number of properties that  
 24 would be eligible if this proposed text

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1 amendment were to pass to be -- have a  
 2 conversion. For instance, in Wayne Township  
 3 there are 54 properties, and we do that  
 4 through all of the township properties.  
 5         Once again, the dark blue  
 6 line is the principal arterial, the colored is  
 7 the zoning districts, and the red areas are  
 8 the properties that would be eligible.  
 9         Exhibit No. 3 is a picture  
 10 exhibit showing a sample principal arterial  
 11 office use conversion, which is a permitted  
 12 use now in the County Zoning Ordinance. It  
 13 was a code change that we made about 20 years  
 14 ago to allow for a principal arterial property  
 15 that meets certain standards to be converted  
 16 from a single-family home into an office use.  
 17 This is just an example of one of many  
 18 properties that have taken advantage of this  
 19 as-of-right conversion. It shows a piece of  
 20 property on 75th Street which was what we call  
 21 a clean-and-lien property, a property that was  
 22 essentially abandoned and we had to take court  
 23 action against it. It was eventually  
 24 converted into an office.

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1             And the second picture  
 2 depicts what that office conversion looks like  
 3 now.  
 4             And then the fourth  
 5 document that we are submitting as an exhibit  
 6 is an excerpt -- it's entitled Excerpt from  
 7 the DuPage County Zoning Ordinance, and it's  
 8 relative to the requirements for off-street  
 9 parking and loading in a single-family  
 10 residential neighborhood, and it also gives  
 11 the third page the scheduled parking  
 12 requirements for both single-family and  
 13 two-family dwelling units. And those are  
 14 items that I'll be discussing tonight.  
 15             So I'd like to tender those  
 16 four exhibits for the record.  
 17         CHAIRMAN KARTHOLL: Okay, we'll accept  
 18 them.  
 19             (Whereupon, Plaintiff's  
 20 Exhibits 1, Group 2, 3 and  
 21 Group Exhibit 4 were marked  
 22 for identification.)  
 23         MR. HOSS: Chairman of the Zoning Board  
 24 of Appeals, the County Board and the County

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1 Board Chair began an initiative back in 2023  
 2 at the beginning of the year to work on what  
 3 they're calling housing solutions. The County  
 4 established an Ad Hoc Housing Solutions  
 5 Committee. Over the course of about two years  
 6 now, the Ad Hoc Housing Committee, which is a  
 7 committee of the whole, has heard  
 8 presentations from county staff, from the  
 9 agencies that are engaged in housing programs,  
 10 both affordable housing and workforce housing;  
 11 from homeowners; from developers; from  
 12 builders to talk about the lack of housing  
 13 opportunities not only in unincorporated  
 14 DuPage County, but in DuPage County as a whole  
 15 and throughout the Chicagoland area.  
 16             As part of those efforts,  
 17 the County has -- while we have not  
 18 established a program especially for housing  
 19 yet, the County has -- the County Board has  
 20 authorized me to move forward at the County  
 21 Development Committee on a few initiatives  
 22 that deal with land use regulations.  
 23             You may recall that in the  
 24 past year we brought to this Board two changes

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| <p style="text-align: right;">Page 10</p> <p>1 to the Zoning Code that dealt with scaling and<br/> 2 -- scaling of more opportunities for housing<br/> 3 to be developed in the county. One of those<br/> 4 had to do with the ability to have existing<br/> 5 lots of record that were below a certain size,<br/> 6 to have those lots be made buildable lots as<br/> 7 of right.<br/> 8           We also brought to you an<br/> 9 accessory dwelling unit, ADUs, as a<br/> 10 conditional use. Both of those eventually<br/> 11 were approved by the County Board and are now<br/> 12 law. We've had a few people take advantage of<br/> 13 that.<br/> 14           This next iteration, this<br/> 15 text amendment, is along those same lines,<br/> 16 trying to enable more housing, opportunities<br/> 17 for housing, and especially rental housing in<br/> 18 the unincorporated areas. And this<br/> 19 essentially merges two issues that we have in<br/> 20 the County: One is the ability to have more<br/> 21 rental opportunities in the County, and also<br/> 22 to manage better properties that are in<br/> 23 disrepair and which are located on principal<br/> 24 arterial roadways. And it is the presence of</p>  | <p style="text-align: right;">Page 12</p> <p>1 that home is only allowed to be converted --<br/> 2 or only allowed to be used as a single-<br/> 3 dwelling unit. This proposal would allow<br/> 4 someone who meets all the criteria, and I'll<br/> 5 get into the criteria in just a second, to be<br/> 6 able to convert that home into two dwelling<br/> 7 units, meet every other requirement in the<br/> 8 Single Family Residential Zoning District<br/> 9 except one, and that is -- well, two. One<br/> 10 would be that you would be able to have two<br/> 11 units, but the second one is that you would<br/> 12 have to meet the minimum parking requirements<br/> 13 for a two-family dwelling unit.<br/> 14           As part of Exhibit No. 4,<br/> 15 on page 3 I've shared with you the parking<br/> 16 requirements for single-family dwelling units<br/> 17 which are two parking spaces per unit. These<br/> 18 are minimum. For a two-family unit, it would<br/> 19 be 2.5, so they would be -- people would be<br/> 20 required to put more parking on the property.<br/> 21           Having said that, however,<br/> 22 in this circumstance someone converting their<br/> 23 single-family home to a two-family home would<br/> 24 have to meet all other requirements of a</p> |
| <p style="text-align: right;">Page 11</p> <p>1 the properties, the single-family residential<br/> 2 properties on principal aerial roadways, that<br/> 3 are essentially creating a hardship for the<br/> 4 properties really to be salable at a fair<br/> 5 market rate. More importantly, many of these<br/> 6 properties have gone into disrepair because<br/> 7 people just aren't taking care of them<br/> 8 anymore. Many of them are candidates for code<br/> 9 enforcement, and also in some instances<br/> 10 candidates for our clean-and-lien program<br/> 11 where we actually file suit in circuit court<br/> 12 and ask the judge to allow the County to come<br/> 13 in and clean the properties up, and in some<br/> 14 demolish the properties simply because they<br/> 15 are not being taken care of.<br/> 16           That's the rationale for us<br/> 17 bringing this text amendment forward. Some of<br/> 18 you were on the Board when we adopted the<br/> 19 Principal Arterial Office Overlay District.<br/> 20 This proposed text amendment is similar in<br/> 21 nature to that same idea, only it is to allow<br/> 22 for the conversion of a single-family home in<br/> 23 a single-family residential zoning district<br/> 24 into two units, where right now as of right</p> | <p style="text-align: right;">Page 13</p> <p>1 single-family residential property, including<br/> 2 -- and you can see on Exhibit 4 I've<br/> 3 highlighted that for you, all of the other<br/> 4 parking requirements for a single-family<br/> 5 dwelling unit. And the most important one<br/> 6 there that I think the Zoning Board of Appeals<br/> 7 is aware of and we've seen in the past is that<br/> 8 in a single-family residential property you're<br/> 9 only entitled to have six passenger vehicles,<br/> 10 you can't have any more. So even though we<br/> 11 would be requiring more parking per dwelling<br/> 12 unit, the property could still not exceed six<br/> 13 total vehicles on the property. The idea<br/> 14 there is that some of the concerns that we<br/> 15 anticipate would come out is that if we allow<br/> 16 for two dwelling units on a single-family<br/> 17 property there could be an increase of<br/> 18 vehicles and traffic congestion on the<br/> 19 property. It's our belief that with these<br/> 20 proposed changes, while we're requiring more<br/> 21 parking spaces, you still can't go above what<br/> 22 you're entitled to on a single-family right<br/> 23 now, which would be six.<br/> 24           Getting into the details of</p>          |

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1 this, principal arterial roadways are roadways  
2 which carry a minimum of 25,000 movements a  
3 day. Most of these roadways actually carry in  
4 excess of 40,000 movements a day, and we have  
5 itemized, similar to what we did in the  
6 principal arterial office use, we've itemized  
7 the actual roadways and the stretches of  
8 roadways that would qualify. The only change  
9 that we've made to the current principal  
10 arterial roadway grouping is Lemont Road.  
11 Principal arterial roadways  
12 are essentially state roadways. Route 83 --  
13 going from east to west, Route 83, Route 53,  
14 Route 59, North -- I'm sorry, that would be  
15 north/south. Going east to west you've got  
16 Irving Park Road, Lake Street, North Avenue,  
17 75th Street. Those are some of the major  
18 roads, and most of those roads are state  
19 roadways, and once again they carry 25,000  
20 movements a day or more. Most of those roads,  
21 they are principal arterial roadways, they are  
22 limited-access highways. So even though they  
23 have single-family dwelling unit driveways  
24 that come in and off of those roadways, if

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1 there is a new development to occur on those  
2 properties, those developments would be  
3 limited in terms of access. And it would be  
4 very difficult to get new access on them,  
5 those properties.  
6 In addition, we are  
7 requiring that these single-family residential  
8 properties would have to take direct access to  
9 those principal arterial roadways. You can  
10 see when you look at the maps we have some  
11 properties that are on principal arterial  
12 roadways, but they're corner lots and they  
13 take access from the side likely residential  
14 roadway. Those properties would not qualify  
15 because they are not as impacted as the  
16 properties that have direct access to the  
17 principal arterial roadway.  
18 In addition, we would  
19 require that any property that would be  
20 available for this text amendment, that the  
21 property would have to be an existing  
22 single-family home existing at the time of  
23 passage of this ordinances. So let's just say  
24 for discussion purposes, if this was to be

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1 approved by the County Board on January 1, the  
2 effective date would be January 1, 2025, and  
3 any house built after 2025 that was a new  
4 house on a principal arterial roadway, they  
5 may meet all the requirements, but they  
6 wouldn't meet the date requirements. So  
7 anything new that would be built would not  
8 qualify. It's to assist all those properties  
9 that are existing right now. It's unlikely  
10 that someone would build a new house on a  
11 principal arterial, but it locks into place  
12 those properties that are existing at the time  
13 of the approval of the County Board.  
14 In addition, it would --  
15 the principal arterial dwelling conversion  
16 would only be for the principal building, it  
17 couldn't be for a detached building, existing  
18 detached or otherwise. And it could only be  
19 for the existing building. You would not be  
20 able to add on to the building, you wouldn't  
21 be able to put an extension on or room  
22 addition or something like that. The only  
23 thing that you would be entitled to do is  
24 cosmetic maintenance on the building. You can

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1 paint it, reroof it, reside it, things like  
2 that, but you wouldn't be able to make any  
3 addition to it.  
4 In addition, similar to all  
5 of the other -- the principal arterial office,  
6 it would have to be owner occupied, so one of  
7 the dwelling units would have to be owned and  
8 occupied by the owner of the property. They  
9 can rent the other dwelling unit out, but it  
10 would have to be owner occupied.  
11 The idea of all these rules  
12 and regulations are that the single-family  
13 home on a principal arterial roadway is being  
14 impacted by the principal arterial roadway,  
15 and the value of it has diminished because of  
16 that. In addition, some of the land that was  
17 available as part of that property may have  
18 been taken over time because of the expansion  
19 of the roadway. Now someone may have been  
20 compensated by that, they may have gotten  
21 money through condemnation proceeding, but  
22 based on our code enforcement efforts, it  
23 seems clear that they're not putting that  
24 money back into the property, they're not

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1 fixing up the property or landscaping or  
 2 putting fences up, they're just taking their  
 3 money and they're doing something else with  
 4 it, but they're not putting it back into any  
 5 equity in the house. So we have properties  
 6 that are in disrepair because people just  
 7 don't see the value in improving their  
 8 property given the fact that it's on a  
 9 principal arterial roadway and is impacted by  
 10 that roadway.

11           So we think that this  
 12 proposed text amendment will do a couple of  
 13 things: It will allow us to continue to have  
 14 an effective tool relative to code enforcement  
 15 for these single-family homes that are on  
 16 these major roadways and cleaning them up, and  
 17 it will also give property owners the  
 18 opportunity to clean them up in a manner that  
 19 they might be able to make some additional  
 20 money by having a second dwelling unit on the  
 21 property.

22           What we've shared with you  
 23 again in these maps is all of the properties  
 24 would be eligible in each township, and

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1 overall I believe there's approximately 483  
 2 properties that would be eligible. That  
 3 doesn't mean that all 483 or approximately 500  
 4 properties are going to take advantage of  
 5 that. But those properties do now have  
 6 another opportunity to clean up their  
 7 properties, to get out of code enforcement,  
 8 and also to convert their properties to two  
 9 dwelling units that would provide some rental  
 10 assist -- much needed rental assistance in  
 11 unincorporated DuPage County, and for that  
 12 matter throughout the County.

13           (Whereupon, Commissioner  
 14 Rahman exited the meeting  
 15 due to technical  
 16 difficulties.)

17       MR. HOSS: One of the concerns that we  
 18 have from the Village of Addison is that --  
 19 and we often see this in any zoning case, is  
 20 that if these properties were to annex into  
 21 the municipalities, they would not be  
 22 consistent with the zoning district that they  
 23 would be annexed into in the city. Completely  
 24 understand that, completely appreciate that.

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1 In most instances these properties are --  
 2 well, not in most instances, in all instances  
 3 these properties are surrounded by  
 4 municipalities to the extent that in many  
 5 instances the municipalities could forcibly  
 6 annex these properties under the state  
 7 statutes. State statute required that  
 8 properties be surrounded by municipalities and  
 9 the total area be less than 60 acres. Many of  
 10 these properties that we're talking about are  
 11 surrounded by municipalities and the total  
 12 contiguous acreage is less than 60 acres. So  
 13 municipalities have the ability to annex these  
 14 properties and take control of these  
 15 properties.

16           We found that some of the  
 17 reasons why these properties exist the way  
 18 they do out there is because of the adjacent  
 19 annexations of properties into municipalities  
 20 where the municipalities have annexed  
 21 properties, rezoned properties and developed  
 22 the properties as multi-family, commercial,  
 23 and in some instances even industrial land  
 24 uses, and the remainder unincorporated

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1 properties still stay as single-family because  
 2 they just weren't part of the annexation.  
 3 They either -- the developer couldn't get the  
 4 properties or didn't need the properties, and  
 5 as a result these sort of residual properties  
 6 that are single-family homes are left out in  
 7 the lurch, and there may be three or four of  
 8 them immediately adjacent to properties that  
 9 are in municipalities where the municipality  
 10 has annexed the properties in, demolished the  
 11 homes -- not the municipalities, the  
 12 developers have demolished the homes and  
 13 developed new commercial, multi-family and  
 14 industrial development on them. And that type  
 15 of development has, in addition, impacted  
 16 these residential properties as well.

17           So, completely understand  
 18 the objections of the Village of Addison, but  
 19 the Village of Addison does have the ability  
 20 to annex these properties in and put them in a  
 21 zoning district that would be consistent with  
 22 their zoning ordinance. We found that in the  
 23 case of Addison, many of these properties that  
 24 would be annexed into Addison would likely be

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| <p style="text-align: right;">Page 22</p> <p>1 put into non-residential zoning districts,<br/> 2 they would be put into commercial or<br/> 3 industrial zoning districts based on where<br/> 4 they're located on our maps.<br/> 5       We think, once again, that<br/> 6 this will help us deal with code enforcement<br/> 7 issues on these properties and at the same<br/> 8 time check another box for us that will avail<br/> 9 these property owners to scale up more rental<br/> 10 housing for the unincorporated area.<br/> 11       And with that, I'll take<br/> 12 any questions.<br/> 13       CHAIRMAN KARTHOLL: In the unlikely<br/> 14 event that you missed identifying on our<br/> 15 exhibit a property that would otherwise<br/> 16 qualify in accordance with the language of the<br/> 17 text amendment, I presume that the language of<br/> 18 the text amendment controls over this exhibit;<br/> 19 is that right?<br/> 20       MR. HOSS: Correct.<br/> 21       CHAIRMAN KARTHOLL: I assumed that was<br/> 22 the case. Here's what I don't fully<br/> 23 understand, the condition that the principal<br/> 24 arterial conversion shall be occupied by the</p>   | <p style="text-align: right;">Page 24</p> <p>1 have to litigate that and the renter would<br/> 2 have to leave.<br/> 3       CHAIRMAN KARTHOLL: I think you should<br/> 4 look at the language before this is finalized<br/> 5 and try to anticipate -- try to create some<br/> 6 language which clarifies these various<br/> 7 alternatives, it seems to me.<br/> 8       MR. HOSS: Understood.<br/> 9       CHAIRMAN KARTHOLL: That's my only<br/> 10 questions. Does anyone else on the Board have<br/> 11 a question?<br/> 12       COMMISSIONER SCHULTZ: Just regarding<br/> 13 parking, I was wondering do you foresee any<br/> 14 instance where you would see these properties<br/> 15 come to us for conditional use, variations or<br/> 16 whatever, or would we just be sticking with<br/> 17 the parking requirements that we have in here<br/> 18 and they would be stuck with that?<br/> 19       MR. HOSS: The intent is to stick with<br/> 20 what we have as of right in this Ordinance.<br/> 21 Certainly anyone can ask for zoning relief,<br/> 22 whether it be a conditional use or a<br/> 23 variation. They could even come and ask to<br/> 24 rezone the property to multi-family and take</p>                            |
| <p style="text-align: right;">Page 23</p> <p>1 owner of the property. So, there are several<br/> 2 scenarios about an owner that undertakes the<br/> 3 conversion and then passes away. I presume<br/> 4 the relief is not extinguished at the death of<br/> 5 the owner, but a new owner of the property<br/> 6 could purchase the property but would be<br/> 7 required to live at the property?<br/> 8       MR. HOSS: Correct.<br/> 9       CHAIRMAN KARTHOLL: And if the new<br/> 10 owner elects not to live but treat it as a<br/> 11 rental property, the relief is extinguished?<br/> 12       MR. HOSS: They would be in violation.<br/> 13       CHAIRMAN KARTHOLL: So what do you do,<br/> 14 tell the other tenant to move out?<br/> 15       MR. HOSS: So what would happen is we<br/> 16 would issue a violation notice and there would<br/> 17 be several options available to the property<br/> 18 owner and, in theory, even the tenant, and<br/> 19 that is they could seek zoning relief to ask<br/> 20 for a variation to allow, in that particular<br/> 21 instance, either a variation, or more likely a<br/> 22 conditional use to be able to allow that<br/> 23 second unit to be rented out. And in the<br/> 24 absence of that being approved, then we would</p> | <p style="text-align: right;">Page 25</p> <p>1 up new regulations relative to multi-family.<br/> 2       The reason that we're<br/> 3 sticking to these regulations is that, one, we<br/> 4 want to make sure we don't increase the<br/> 5 intensity of the operations of the property<br/> 6 beyond what ordinarily would be a<br/> 7 single-family property. The property's<br/> 8 already impacted by the street. It's likely a<br/> 9 relatively small property in comparison to the<br/> 10 adjacent properties that might be commercial<br/> 11 or multi-family. And so we don't want to<br/> 12 increase the intensities.<br/> 13       We also recognize that<br/> 14 likely because you're not able to add on to<br/> 15 the property, that the units are going to be<br/> 16 relatively small so they're not going to be<br/> 17 able to accommodate many people. So we just<br/> 18 want to keep everything contextually in size<br/> 19 with the size of the property and the size of<br/> 20 the building. And requiring the minimum<br/> 21 parking spaces and also the maximum, not more<br/> 22 than six, sort of helps with the operation of<br/> 23 that property when there's two families living<br/> 24 on the property.</p> |

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1 COMMISSIONER SCHULTZ: And getting back  
2 to the Chairman's point, it seems to me that  
3 if the owner passes away and we get one of  
4 these violations, doesn't that diminish the  
5 value of the property because you would limit  
6 -- you'd almost have to sell it to either,  
7 one, somebody that's willing to live in the  
8 property as a duplex, but that shrinks who's  
9 going to want to have the property. Or second  
10 of all -- or even having to go through all of  
11 the variations and the conditional use things,  
12 that that's an extra burden on the person  
13 interested in purchasing?  
14 MR. HOSS: Relative to -- there was a  
15 thought about making this a conditional use  
16 similar to what we did with the accessory  
17 dwelling units. And the reason that we are  
18 doing it as a permitted use is that we think  
19 that the mitigating factors that allow it to  
20 be a permitted use are all these conditions,  
21 similar to what we did with the principal  
22 arterial office. The principal arterial  
23 office is working. The value of having an  
24 owner occupied, what we found, we thought we'd

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1 find and it actually came true in terms of the  
2 data that supports this, is that the property  
3 owner is more committed to taking care of the  
4 property where renters aren't, and so if a  
5 property owner came forward and let's say we  
6 had a circumstance where the property owner  
7 was living there passed away and passed it  
8 along to his heirs or assigns and they didn't  
9 want to live in there, they could come in and  
10 presumably support a hardship, practical  
11 difficulty or unique circumstance that could  
12 warrant the ability for this to be rented out.  
13 Or maybe they could still own it, but they  
14 could rent it out to another person. So we  
15 would have an owner that would be responsible  
16 for the property and he would be renting out  
17 to two different people. The point there is  
18 that we would rather err on the side of having  
19 the owner living on the property to manage it  
20 and take care of it, but there are  
21 circumstances where that won't occur and the  
22 zoning relief process would afford someone the  
23 opportunity to say in my case I don't want to  
24 live there, but I will -- trust me, I will

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1 continue to take care of the property and the  
2 Board could place conditions on how that  
3 owner, even though he's not living there,  
4 would continue to manage the property the way  
5 we envision the owner living on the property  
6 would do. Does that make sense?  
7 COMMISSIONER SCHULTZ: Yeah, it does,  
8 just was trying to figure it out is all.  
9 CHAIRMAN KARTHOLL: Anyone else?  
10 COMMISSIONER KETTER: You mentioned  
11 that such as a death and a hardship they could  
12 come in and get conditionals, conditional use  
13 somewhat. Doesn't that open the door that  
14 once you grant the first one, then the second  
15 one has another end around? The whole theory  
16 of this that would have made sense when it was  
17 first presented, with the owner living there  
18 he's got a vested interest to keep it up and  
19 not let it go down. It just seems to me as  
20 we've seen in the past once they find a way  
21 around it, it just opens the floodgates.  
22 MR. HOSS: Agreed 100 percent.  
23 As an example, as an example of that, we have  
24 passed new zoning codes in the last, you know,

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1 five years that deal with some very specific  
2 land uses. And as an example: Chickens. We  
3 came up with the number of five for chickens,  
4 and people have come in here and said I want  
5 six and a rooster. And our position has been,  
6 not only the Zoning Board of Appeals position  
7 but Development Committee and County Board has  
8 been even though it says five, and that's all  
9 it says in the Ordinance, there was a lot of  
10 research that was done that got us to five.  
11 And when someone comes in a year later and  
12 says give me six, it's really not that big of  
13 a deal, the Board has stuck with five for the  
14 most part because there's a reason there is a  
15 threshold. And that's the same thing we're  
16 talking about here. There's no doubt that a  
17 person who lives in his home may not take care  
18 of it, we see that all the time in code  
19 enforcement, but there is more of a chance  
20 that if a person is living in the home they  
21 will take care of it. And if someone has a  
22 hardship/unique circumstance or a practical  
23 difficulty such as a death in the family, they  
24 can't live there any more, they get to come in

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1 here and present that to you. And if it makes  
 2 sense, if it's reasonable, every single case  
 3 is going to stand on its own and if it makes  
 4 sense in that particular case, the Board gets  
 5 to say yes or no and it doesn't set any  
 6 precedence for the next guy.  
 7           That's one of the reasons  
 8 why we haven't created the additional language  
 9 that says, okay, these are as-of-right, but if  
 10 you have a unique circumstance you can apply  
 11 for a conditional use. We don't want to sort  
 12 of put that out there. Certainly someone can  
 13 come in right now and ask for zoning relief to  
 14 be able to allow two units on a property. We  
 15 don't see a lot of that because I think people  
 16 read the writing on the wall, and if it says  
 17 single-family, the likelihood that they're  
 18 going to get something other than single  
 19 family is going to be difficult.  
 20           So, once again, the  
 21 opportunity's there, wouldn't foreclose on the  
 22 probability of somebody coming in that sort of  
 23 situation or similar-type situation seeking  
 24 zoning relief. We don't think it's going to

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1 open the floodgates, but it does not foreclose  
 2 on the ability for someone to come in and say  
 3 you know what, this is a little bit harsh that  
 4 we have to live here because of our  
 5 circumstance and the Board gets to vet that,  
 6 and ultimately the County Board gets to say in  
 7 your particular case I believe you, we can set  
 8 some time limits on it, things like that.  
 9 There's many things we can do if someone wants  
 10 to seek zoning relief from this as opposed to  
 11 putting it in writing saying you can do it  
 12 as-of-right.  
 13       COMMISSIONER MORAN: My question would  
 14 be, Paul, there's probably not a lot of these  
 15 chances, but let's say I have a decent size  
 16 property, could I take advantage of the  
 17 accessory dwelling unit to turn my single unit  
 18 into a double unit?  
 19       MR. HOSS: No. Here's the reason:  
 20 First of all, I didn't explain at all, but  
 21 this is -- there are four single-family  
 22 residential zoning properties in the County,  
 23 there's R-1, 2, 3 and 4. R-1 and 2 are what  
 24 are called rural estate properties, they have

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1 minimum lot sizes. R-2, minimum lot size of  
 2 40,000 square feet; R-1, minimum lot size  
 3 100,000 square feet, irrespective of what type  
 4 of utilities you have to them. This land use  
 5 is only for properties that are zoned in the  
 6 R-3 and R-4, so these properties are dense  
 7 properties to begin with, they're relatively  
 8 small. As an example, we have properties in  
 9 Naperville, and you'll see on the map there  
 10 aren't a lot of properties in Naperville,  
 11 County properties, because most of those  
 12 Naperville properties are zoned in the R-1 or  
 13 R-2 Zoning Districts. They won't qualify.  
 14 Those are big lots and those lots are able to  
 15 support big houses on principal arterial  
 16 roadways because the lots are so large, two  
 17 and-a-half acres to five to ten acres.  
 18           But in this Ordinance you  
 19 would not be able to convert a detached  
 20 building to any dwelling unit when it's -- if  
 21 it's going to be converted as part of the  
 22 principal arterial. You wouldn't have the  
 23 benefit of doing both. The reason for --  
 24 because of that restriction, it has to be in

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1 the principal dwelling unit.  
 2       CHAIRMAN KARTHOLL: No further  
 3 questions from anyone on the Board?  
 4           (No response.)  
 5       CHAIRMAN KARTHOLL: Okay. Shall we  
 6 consider this at our next recommendation  
 7 meeting?  
 8       MS. INFELISE DATZMAN: The next date is  
 9 January 9th at 5:30.  
 10       CHAIRMAN KARTHOLL: Then we'll close  
 11 the public hearing for this evening and  
 12 consider the matter January 9 at 5:30 in Room  
 13 3500-B.  
 14       MR. HOSS: Thank you.  
 15       CHAIRMAN KARTHOLL: Thank you.  
 16           I'll indicate for the  
 17 record that there is no old business or new  
 18 business to be considered, so we're ready to  
 19 adjourn our meeting for this evening.  
 20           (Which were all the  
 21 proceedings had and  
 22 testimony taken in the  
 23 above-entitled cause.)  
 24

1 STATE OF ILLINOIS )  
                                  ) SS.  
2 COUNTY OF DU PAGE )  
3                    I, LINDA M. CIOSEK, C.S.R.  
4 No. 084-2892, duly qualified and commissioned  
5 for the State of Illinois, County of DuPage,  
6 do hereby certify that at the request of the  
7 DU PAGE COUNTY ZONING BOARD OF APPEALS,  
8 subject to the usual terms and conditions of  
9 Veritext, reported in shorthand the  
10 proceedings had and testimony taken at the  
11 public hearing of the above-entitled cause,  
12 and that the foregoing transcript is a true,  
13 correct and complete report of the testimony  
14 so taken at the time and place hereinabove set  
15 forth.  
16  
17  
18  
19                    *Linda M. Ciosek*  
20                    CERTIFIED SHORTHAND REPORTER  
21  
22  
23 My Commission Expires:  
24 July 26, 2026.

|                         |                        |                        |                        |
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